

1 BEFORE THE ARIZONA CORPORATION COMMISSION Arizona Corporation Commission 2 **COMMISSIONERS** DOCKETED 3 BOB STUMP - Chairman JUL 2 2 2014 **GARY PIERCE BRENDA BURNS** BOB BURNS **DOCKETED BY** 5 nr SUSAN BITTER SMITH 6 IN THE MATTER OF THE APPLICATION OF DOCKET NO. E-01461A-07-0433 TRICO ELECTRIC COOPERATIVE, INC., AN ARIZONA CORPORATION, FOR AUTHORITY TO BORROW THE ADDITIONAL SUM OF \$58,786,000 FROM THE UNITED STATES OF DECISION NO. 74583 AMERICA (RURAL DEVELOPMENT UTILITIES PROGRAM) AND THE ADDITIONAL SUM OF 10 \$25,194,000 FROM NATIONAL RURAL UTILITIES COOPERATIVE, AND TO EVIDENCE 11 SAID LOANS BY EXECUTION OF LOAN AGREEMENTS, PROMISSORY NOTES AND 12 SECURITY DOCUMENTS REQUIRED BY THE ORDER **AMENDING DECISION** LENDERS. NOS. 70399 AND 73933 PURSUANT 13 TO A.R.S. § 40-252 14 Open Meeting July 22 and 23, 2014 15 Phoenix, Arizona. 16 BY THE COMMISSION: 17 18 Having considered the entire record herein and being fully advised in the premises, the 19 Arizona Corporation Commission ("Commission") finds, concludes, and orders that: 20 **FINDINGS OF FACT** 21 1. On July 23, 2007, Trico Electric Cooperative, Inc. ("Trico" or "Cooperative"), a non-22 profit member-owned electric power distribution cooperative, filed an application with the 23 Commission for authorization to borrow \$83.98 million from the Rural Utilities Service ("RUS") 24 ("Finance Application"). 25 2. On July 3, 2008, the Commission issued Decision No. 70399, which authorized Trico 26 to borrow funds from the RUS in an amount not to exceed \$20.8 million and additional funds in an

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¹ Trico originally planned to borrow \$58,786,000 from the RUS and \$25,194,000 from the National Rural Utilities Cooperative Finance Corporation ("CFC"), but subsequently decided to borrow all the funds from the RUS.

amount not to exceed \$63.18 million, for the purpose of funding its 2008 budget for its construction work plan, conditioned on Trico being able to demonstrate that the additional borrowing would result in a Times Interest Earned Ratio ("TIER") and Debt Service Coverage ("DSC") of 1.25 or greater using Trico's most recent annual report. Decision No. 70399 provided that any authorization to incur debt granted in the proceeding would terminate on December 31, 2013.

- 3. Pursuant to the authority granted in Decision No. 70399, Trico entered into an RUS Loan Contract dated July 1, 2008, under which the RUS issued a guarantee of a loan in the amount of \$83,979,000 to be used by Trico to finance certain system extensions and improvements ("RUS Loan Contract"). The RUS Loan Contract had a termination date of July 31, 2013.
- 4. The RUS financing was intended to cover the construction of additional and supplemental facilities needed to meet expected growth in Trico's service area and to allow Trico to maintain its plant in sound condition to be able to continue to provide safe and reliable electric service. The RUS financing consisted of a 35-year amortizing loan that permitted multiple draws over the approximate five years of the construction work plan being financed. When the Commission approved the RUS loan, the termination date of the borrowing authority was intended to comport with the anticipated five-year time frame of construction work plan.
- 5. Due to the unforeseen 2008 economic downturn and resultant delay in completing the planned system extensions and additions, Trico did not complete the construction work plan within the anticipated five years. As of December 31, 2012, Trico had borrowed only \$41,500,000 of the \$83,979,000 available under the RUS Loan Contract. In 2013, Trico claimed that it still had a need for advances of the remaining balance under the RUS Loan Contract to fund its construction work plans beyond the original July 31, 2013 termination date. Thus, it sought its first extension of the RUS Loan Contract, and requested that the Commission extend the long-term borrowing authority under Decision No. 70399 until July 31, 2014.
- 6. Trico received the requested extension of the RUS Loan Contract, and on June 27, 2013, the Commission issued Decision No. 73933 which extended Trico's authority to incur long-term indebtedness pursuant to Decision No. 70399 until July 31, 2014.

- 7. On June 16, 2014, Trico filed an Application under A.R.S. § 40-252 to Amend Decision Nos. 70399 and 73933 to extend the financing authority granted in those decisions for twelve months—from July 31, 2014 to July 31, 2014.
- 8. Trico requested expedited consideration of its request in order to have the matter considered at the Commission's July 22, 2014 regularly scheduled Open Meeting, and it waived the 10-day exception period to facilitate the expedited consideration.
- 9. Trico states that the slow economic recovery in its service area prevented it from completing the construction plan, and that it still has, and will have, a continuing need for advances of the remaining balance under the RUS Loan Contact to fund its construction work plans beyond the July 31, 2014 termination date. As of April 8, 2014, Trico had borrowed \$53,050,000 of the \$83,878,000 available under the RUS Loan Contract.
- 10. Trico received tentative approval from the RUS to extend the RUS Loan Contract until July 15, 2015, but was informed by RUS that it must obtain the necessary regulatory approval by June 25, 2014, in order for the RUS extension to be effective.²
- 11. Trico asserts that the RUS Loan Contract provides an economic source of financing, and that it is in the public interest to extend the financing authority granted in Decision Nos. 70399 and 73933 to allow Trico continued access to financing under the RUS Loan Contract.
- 12. On June 20, 2014, Staff filed a memorandum stating that Staff does not oppose Trico's request and recommends that the Commission approve the Cooperative's request for an extension of time until July 31, 2015, to enable Trico to utilize the additional loan funds. Staff explains that the extension is based on the construction slowdown connected with the downturn in the economy and appears to be a necessary requirement of the continuation of the RUS Loan Contract.
- 13. Staff further recommends that Trico file any future requests requiring Commission approval 90 days prior to the expiration date of any loans or any other matters that require Commission approval, and that Trico notify the Commission of its intent to file an application or an extension of time for the renewal of the \$83.98 million loan no later than April 1, 2015.

² Trico has informed the Commission's Utilities Division ("Staff") that the RUS will grant Trico an extension of the RUS Loan Contract if Trico receives an extension of the Commission's loan authorization termination date on July 22, 2014, the next regularly scheduled Open Meeting day for the Commission.

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14. Under the circumstances as presented, Trico's request for an extension of time is reasonable and should be approved. Staff's recommendations concerning future extension requests are also reasonable.

CONCLUSIONS OF LAW

- 1. Trico is a public service corporation within the meaning for Article XV of the Arizona Constitution and A.R.S. §§ 40-252, 40-310, 40-302, and 40-303.
- 2. The Commission has jurisdiction over Trico and of the subject matter of Trico's Finance Application and its request for an extension of such authority until July 31, 2015.
- 3. The financing as approved and conditioned in Decision Nos. 70399 and 73933, and as extended herein, is for lawful purposes within Trico's corporate power, is compatible with the public interest, with sound financial practices, and with the proper performance by Trico of service as a public service corporation, and will not impair Trico's ability to perform the service.
- 4. The financing authority approved previously in Decision Nos. 70399 and 73933, and as extended herein, is for the purposes stated in the Finance Application, is reasonably necessary for those purposes and such purposes may not be reasonably chargeable to operating expenses or to income.

ORDER

IT IS THEREFORE ORDERED that Decision Nos. 70399 and 73933 are hereby amended pursuant to A.R.S. § 40-252 to allow Trico Electric Cooperative, Inc. an extension of time until July 31, 2015, to draw on the available loan funds subject to the terms of Decision No. 70399.

IT IS FURTHER ORDERED that in all other respects Decision No. 70399 shall remain in full force and effect.

IT IS FURTHER ORDERED that Trico Electric Cooperative, Inc. is authorized to execute any documents necessary to effectuate the authorizations granted herein.

IT IS FURTHER ORDERED that Trico Electric Cooperative, Inc. shall file with Docket Control, as a compliance item in this docket, copies of any additional executed financing documents related to this authority within 60 days after the date of execution.

IT IS FURTHER ORDERED that approval of the financing set forth hereinabove does not constitute or imply approval or disapproval by the Commission of any particular expenditure of the proceeds derived thereby for purposes of establishing just and reasonable rates.

IT IS FURTHER ORDERED that Trico Electric Cooperative, Inc. shall file any future requests requiring Commission approval 90 days prior to the expiration date of any loans or any other matters that require Commission approval unless there is an emergency or other unanticipated circumstances, and shall notify the Commission of its intent to file an application or an extension of time for the renewal of the \$83.98 million loan no later than April 1, 2015.

IT IS FURTHER ORDERED that this Decision shall become effective immediately.

BY ORDER OF THE ARIZONA CORPORATION COMMISSION.

CHAIRMAN

EXCUSED

COMMISSIONER

COMMISSIONER

COMMISSIONER

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COMMISSIONER

IN WITNESS WHEREOF, I, JODI JERICH, Executive Director of the Arizona Corporation Commission, have hereunto set my hand and caused the official seal of the Commission to be affixed at the Capitol, in the City of Phoenix, this 22 day of 2014.

JODI JERICH

EXECUTIVE DIRECTOR

DISSENT

DISSENT JLR:tv

1	SERVICE LIST FOR:	TRICO ELECTRIC COOPERATIVE, INC.
2	DOCKET NO.:	E-01461A-07-0433
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4	Russell E. Jones WATERFALL, ECONOMIDIS, CALDWELL, HANSHAW & VILLAMEN	· A
5	5210 E. Williams Circle, Suite 800 Tucson, AZ 85711	Α
6		
7	Nicholas J. Enoch LUBIN & ENOCH PC 349 N. Fourth Ave	
8	Phoenix, AZ 85003	
9	Michael W. Patten ROSHKA, DEWULF & PATTEN, PLC	
10	400 E. Van Buren, Suite 800 Phoenix, AZ 85004	
11	Janice Alward, Chief Counsel	
12	Legal Division ARIZONA CORPORATION COMMISSION	
13	1200 West Washington Street Phoenix, AZ 85007	
14	Steven M. Olea, Director	
15	Utilities Division ARIZONA CORPORATION COMMISSION	ON
16	1200 West Washington Street Phoenix, AZ 85007	
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